

Y Pwyllgor Cyllid

Lleoliad:
Ystafell Bwyllgora 2 – y Senedd

Dyddiad:
Dydd Mercher, 6 Mawrth 2013

Amser:
09:30

Cynulliad
Cenedlaethol
Cymru

National
Assembly for
Wales



I gael rhagor o wybodaeth, cysylltwch â:

Gareth Price
Clerc y Pwyllgor
02920898409
PwyllgorCyllid@cymru.gov.uk

Agenda

- 1. Cyflwyniad, ymddiheuriadau a dirprwyon (09.30–09.35)**
- 2. Cynnig o dan Reol Sefydlog 17.42 i benderfynu gwahardd y cyhoedd o'r cyfarfod ar gyfer yr eitemau a ganlyn:**
Eitemau 4 a 5
- 3. Craffu ariannol ar ddeddfwriaeth (09.40–10.00)** (Tudalennau 1 – 10)
- 4. Cyllido Addysg Uwch (10:00 – 10:20)** (Tudalennau 11 – 34)

Egwyl (10.20–10.30)

Sesiwn gyhoeddus

- 5. Rheoli asedau – Tystiolaeth gan Lywodraeth Cymru (10.30–11.30)**
(Tudalennau 35 – 47)

Lesley Griffiths, y Gweinidog Iechyd a Gwasanaethau Cymdeithasol
Mark Osland, Diprwy Gyfarwyddwr Cyllid, yr Adran Iechyd a Gwasanaethau
Cymdeithasol
Val Whiting, Pennaeth Cyfalaf, Ystadau a Chyfleusterau, yr Adran Iechyd a
Gwasanaethau Cymdeithasol

6. Rheoli asedau – Tystiolaeth gan Lywodraeth Cymru (11:30–12:30)

(Tudalennau 48 – 50)

Edwina Hart AC, y Gweinidog Busnes, Menter, Technoleg a Gwyddoniaeth

James Price, Cyfarwyddwr Cyffredinol yr Adran Busnes, Menter, Technoleg a Gwyddoniaeth

Chris Sutton, aelod o fwrdd Ardal Fenter Canol Caerdydd ac aelod o'r Grŵp Gorchwyl a Gorffen Adolygu Ardrethi Busnes

7. Papurau i'w nodi (Tudalennau 51 – 75)

FIN(4) 05–13 (p3) Llythyr gan y Cadeirydd – Adroddiad alldro 2012 (Saesneg yn unig)

FIN(4) 05–13 (p4) Papur 4 Y Gweinidog Cyllid Alldro – 2012 –

FIN(4) 05–13 (p4) Y Gweinidog Cyllid Alldro – 2012 – Atodiad

FIN(4) 05–13 (p5) Ymateb i bwyntiau gweithredu – 30 Ionawr, 2013 – Llywodraeth Cymru (Saesneg yn unig)

FIN(4) 05–13 (p6) Llythyr at Gadeirydd y Cynulliad Amcangyfrif Atodol y Pwyllgor Cyllid yn ail

8. Ystyried y dystiolaeth – Rheoli asedau (12.30–12.45)

Eitem 3

Yn rhinwedd paragraff(au) vi o Reol Sefydlog 17.42

Mae cyfyngiadau ar y ddogfen hon

Yn rhinwedd paragraff(au) vi o Reol Sefydlog 17.42

Mae cyfyngiadau ar y ddogfen hon

FIN(4) 05-13 Papur 1

Y PWYLLGOR CYLLID - YMCHWILIAD I REOLI ASEDAU

Tystiolaeth gan y Gweinidog Iechyd a Gwasanaethau Cymdeithasol

Cyflwyniad a Chwmpas

1. Mae'r papur hwn yn darparu tystiolaeth i lywio ymchwiliad y Pwyllgor Cyllid i reoli asedau.
2. O safbwynt ei gwmpas, cyfyngir y canolbwynt i ystyriaeth o bortffolio asedau'r GIG. Mae'n werth pwysleisio bod yr asedau hyn o dan berchnogaeth cyrff unigol y GIG ac nad ydynt yn rhan o ystad Llywodraeth Cymru.
3. Deellir bod y Pwyllgor Cyllid, wrth alw am dystiolaeth ym mis Tachwedd 2012, wedi cynnwys y saith bwrdd iechyd lleol (BILI) a'r tair ymddiriedolaeth fel ymgynghoreion. Mae'r papur hwn felly yn ystyried safbwynt Llywodraeth Cymru mewn perthynas â hyrwyddo, arwain a chefnogi rheoli effeithiol ar asedau yn y GIG.

Asedau'r GIG

4. Mae Gwasanaethau'r GIG yn cael eu cyflenwi o bortffolio o eiddo amrywiol, cymhleth ac eang yn ddaearyddol. Mae Cyfrif Cryno 2011-12 ar gyfer GIG Cymru'n dangos mai gwerth cyfanswm yr Asedau Cyfalaf heb fod yn Gyfredol yw £2.9 biliwn. Nid yw'r ffigur hwn yn cynnwys unrhyw asedau a ddelir i'w gwerthu ac mae'n cynnwys:

- Cyfanswm arwynebedd tir o bron 700 hectar;
- Dros 100 o ysbytai sy'n amrywio o ran eu hoedran, eu hadeiladwaith, eu maint a'u swyddogaeth;
- Dros 200 o ganolfannau a chlinigau iechyd;
- 80 o unedau iechyd meddwl ac anabledau dysgu;
- 89 o orsafoedd ambiwlans;
- Dros 160 o eiddo amrywiol ar ffurf swyddfeydd, tai, a warysau storio a dosbarthu.

5. Mae gan y GIG hefyd asedau gan gynnwys seilwaith TG a cherbydau. Fel enghraifft o'r olaf, mae gan Ymddiriedolaeth GIG Gwasanaeth Ambiwllans Cymru ar hyn o bryd 736 o gerbydau yn ei fflyd trafndiaeth gan gynnwys 227 o gerbydau ymateb mewn argyfwng, 116 o gerbydau ymateb cyflym ac eraill.

Alinio Strategol

6. Gan gyfeirio at ddiddordeb y pwyllgor mewn cysylltu rheoli asedau â'r amcanion strategol a pholisi ehangach, *Law yn Llaw at Iechyd* yw'r weledigaeth pum mlynedd ar gyfer y GIG yng Nghymru. Fe'i seilir ar

wasanaethau sylfaenol a chymunedol wrth wraidd cyflawni, ac mae'n hyrwyddo moderneiddio gwasanaethau gan gynnwys gofal a ddarperir yn agosach at y cartref a "chanolfannau rhagoriaeth" arbenigol.

7. Mae rheoli effeithiol ar sylfaen asedau'r GIG yn alluogydd allweddol o ran cyflawni'r weledigaeth hon, gan gynnwys datblygu gwasanaethau sy'n ddiogel, ac yn gynaliadwy, ac o ran cyflawni ymrwymadau ynghylch gwell mynediad a gwella'r profiad i gleifion.

8. Mae cyrff y GIG wrthi'n datblygu eu cynlluniau ar gyfer newid gwasanaethau, ac mae gwahanol gyrff wedi cyrraedd gwahanol gamau yn y broses ymgysylltu ac ymgynghori. O safbwynt cyfranogiad rhanddeiliaid, bu cyfranogiad ar raddfa na welwyd mo'i thebyg o'r blaen yn y broses ymgysylltu ac ymgynghori. Mae BILL wrthi'n cynnwys cleifion, cyrff partner a staff gyda'r bwriad bod y cynlluniau am newid gwasanaethau'n adlewyrchu'r farn leol.

9. Disgwylir i gyrff y GIG feddu ar gynlluniau rheoli asedau lleol - Strategaethau Ystadau - i gefnogi cyflawni eu cynlluniau gwasanaethau cyffredinol. Dros y cyfnod i ddod, wrth i'r cynlluniau gwasanaethau ddod i'r amlwg, bydd Llywodraeth Cymru'n gofyn bod y rhain yn cael eu hailwerthuso a'u hailalinio i weddu i'r fframwaith strategol sydd â ffocws newydd ac i integreiddio â gwasanaethau, y gweithlu, ansawdd a chynlluniau TG.

Buddsoddiad gan Lywodraeth Cymru

10. Cafwyd buddsoddi cyson a sylweddol yn asedau'r GIG, gyda thros £200 miliwn yn cael ei fuddsoddi yn y flwyddyn bresennol a thros £1.4 biliwn yn cael ei fuddsoddi dros oes Llywodraeth Cymru.

11. Ar hyn o bryd mae dros 100 o gynlluniau sydd wedi cyrraedd gwahanol gamau yn y broses ddatblygu, cymeradwyo a chyflawni. Mae'r rhain yn cynnwys cyfleusterau iechyd newydd megis ehangu Ysbyty Plant Cymru ac uned iechyd meddwl newydd yng Nglan-rhyd; gwaith ailwampio sylweddol yn Ysbyty Glan Clwyd, Ysbyty'r Tywysog Siarl, Ysbyty Treforys ac Ysbyty Bronglais; ambiwlansys newydd; offer newydd a buddsoddi mewn systemau TG megis Porth Clinigol Cymru, sy'n caniatáu i glinigwyr mewn ysbytai weld gwybodaeth am gleifion mewn un lleoliad ar-lein diogel.

Arbenigedd Rheoli Asedau

12. O'r 72, 423 o staff cyfwerth ag amser llawn yr adroddir eu bod wedi'u cyflogi yn GIG Cymru, mae 1007 (1.39%) yn cyflawni swyddogaethau ystadau. Yn ogystal, darperir gwasanaethau proffesiynol a thechnegol gan Bartneriaeth Cydwasaethau GIG Cymru - Gwasanaethau Cyfleusterau i gyrff unigol. O safbwynt y gwasanaethau a ddarperir mae'r rhain yn cynnwys:

- Gwasanaethau rheoli eiddo, gan gynnwys ymdrin â holl waith caffael a gwaredu eiddo'r GIG a rheoli prydles;

- Cymorth peiriannu ac amgylcheddol arbenigol mewn meysydd megis foltedd uchel, nwyon meddygol, awyru, dadhalogi diogelwch tân, dŵr a gwasanaethau gwastraff;
- Gwasanaethau rheoli adeiladu gan gynnwys caffael cadwyni cyflawni integredig ac ymgynghorwyr cymorth; a
- Cynnal a chadw rhaglen gyhoeddiadau genedlaethol o ganllawiau dylunio a pheiriannu ar arferion gorau ym maes gofal iechyd.

13. Mae Gwasanaethau Cyfleusterau hefyd yn rhoi cyngor a chanllawiau proffesiynol i Lywodraeth Cymru o safbwynt cyflawni newid strategol yn yr ystad iechyd a hefyd wrth sicrhau bod yr ystad bresennol yn cael ei rheoli a'i chynnal a'i chadw i safon uchel. Deellir y bydd Gwasanaethau Cyfleusterau yn darparu tystiolaeth ar wahân i'r Pwyllgor Cyllid ar gyfer yr ymchwiliad.

Perfformiad Rheoli Asedau

14. Mae Partneriaeth Cydwasanaethau GIG Cymru - Gwasanaethau Cyfleusterau yn cynhyrchu adroddiad blynyddol, *The NHS in Wales: Estate Condition & Performance*, sy'n ystyried cyflwr a pherfformiad ystad y GIG wedi'i fesur yn erbyn pum dangosydd perfformiad cenedlaethol perfformiad:

- Cyflwr ffisegol;
- Cydymffurfio statudol a diogelwch;
- Addasrwydd gweithredol;
- Defnyddio lle ; a
- Perfformiad ynni.

15. Cafodd y system adrodd ei chyflwyno gan Lywodraeth Cymru yn 2002, er mwyn hybu gwelliant ym mherfformiad ac effeithlonrwydd yr ystad. Dengys adroddiad 2011-12 :

- Ostyngiad pellach yng nghostau cynnal, a chadw ôl-groniadau o £29.6 miliwn i £184.9 miliwn;
- Credir bod 80% o'r ystad yn addas o ran ei weithrediad;
- Mae cyrff yn defnyddio'r lle sydd ar gael yn dda, gyda thros 91% yn cael ei ddefnyddio'n llawn;
- Gostyngiad o 4.9% yn yr ynni a ddefnyddiwyd dros y 12 mis blaenorol.

Gwella Effeithlonrwydd

16. Cafwyd cryn gynydd o ran cyflenwi ystad GIG mwy ystwyth ac effeithlon, gyda chanolbwynt ar waredu eiddo sydd mewn cyflwr ffisegol arbennig o wael, sy'n methu â chydymffurfio â'r gofynion statudol ac sy'n gryn her o safbwynt cyflawni gwasanaethau clinigol modern. Yn y flwyddyn bresennol, mae dros £5 miliwn wedi'i gynhyrchu yn sgil gwerthu 17 o eiddo dros ben yn y GIG eiddo, gyda'r elw ar gael wedyn i'w ail-fuddsoddi. Dros y deng mlynedd

diwethaf, mae'r GIG wedi mynd ati i waredu dros 242 hectar o dir a 210,000 metr sgwâr o adeiladau gyda gwerth gwaredu o dros £102 miliwn.

17. Mae perfformiad Byrddau/Ymddiriedolaethau iechyd wedi gwella yn sylweddol mewn perthynas â pherfformiad ynni. Fel y nodwyd bu gostyngiad o 4.9% yn yr ynni net a ddefnyddiwyd yn y GIG yng Nghymru yn 2011/12, a hynny oherwydd ymrwymiad uchel i effeithlonrwydd ynni mewn BILI unigol ac Ymddiriedolaethau a'r defnydd parhaus o CHPs.

Gostwng Carbon

18. Mae nifer o fesurau a anelir at leihau ôl troed carbon y GIG yng Nghymru eisoes wedi'u rhoi ar waith. Mae'r cynnydd hyd yn hyn wedi'i gyflawni trwy nifer o gynlluniau cenedlaethol a lleol wedi'u targedu, i gefnogi *Environmental Management Policy for the NHS Estate in Wales*, sy'n bodoli ers 2002.

19. O safbwynt y gwaith presennol a wneir gan gyrff y GIG i leihau allyriadau carbon i gyfrannu at darged cyffredinol Llywodraeth Cymru o ostyngiad o 3% y flwyddyn mewn meysydd o gymhwysedd datganoledig, mae cynnydd nodedig yn cael ei wneud. Mae pob BILI a phob ymddiriedolaeth wrthi'n sefydlu System Rheoli Amgylcheddol (EMS) a ardystir i safon ryngwladol ISO 14001. Mae'r dull hwn yn golygu y daw lleihau carbon yn rhan o ffabrig gweithredol y GIG. Mae'r terfynau amser presennol ar gyfer cyflawni ardystiad ISO 14001 fel a ganlyn:

- Safle pob ysbyty mawr erbyn Rhagfyr 2012;
- 50% o'r ystad ym mhob BILI ac ymddiriedolaeth erbyn Rhagfyr 2013;
- 100% o'r ystad erbyn Rhagfyr 2014.

20. Datblygwyd arf rheoli perfformiad Carbon Diagnostig (CarDio) er mwyn caniatáu i gyrff y GIG gyfrif eu hallyriadau yn flynyddol. Dyluniwyd hyn i ddarparu dull syml a chyson ledled GIG Cymru, gan ganiatáu ar gyfer meincnodi a chymariaethau dros y blynyddoedd i ddod. Gwybodaeth 2010-11 fydd y llinell sylfaen y gellir monitro cynnydd yn ei herbyn.

21. Mae Llywodraeth Cymru hefyd yn ei gwneud yn ofynnol i bob BILI ac ymddiriedolaeth gwblhau arf Gostwng Allyriadau GIG Cymru erbyn diwedd Mawrth 2013. Bydd hyn yn arwain at raglen o gynlluniau gostwng allyriadau ar gyfer pob un o gyrff y GIG.

Cydweithredu Rheoli Asedau

22. Mae Llywodraeth Cymru yn awyddus i hybu'r angen am gydweithredu pellach gyda chyrff eraill y sector cyhoeddus i wella rheoli a defnyddio tir ac adeiladau, ac mae'n parhau i weithio gyda'r GIG yn hyn o beth.

23. Mae papur tystiolaeth a gyflwynwyd i'r Pwyllgor, a gafodd ei gymeradwyo gan y Gweinidog Cyllid eisoes wedi darparu tystiolaeth am rôl a chyflawniadau'r Gweithgor Asedau Cenedlaethol (NAWG), sy'n cynnwys

cynrychiolwyr y GIG fel rhan o'i aelodaeth. Un o gyflawniadau allweddol NAWG yw sefydlu Cronfa Ddata Eiddo'r Sector Cyhoeddus trwy Gymru gyfan (ePIMS). O'r 14, 815 o gofnodion y sector cyhoeddus hyd yn hyn, mae rhyw 869 (5%) yn cyfeirio at GIG Cymru. Mae Partneriaeth Cydwasanaethau GIG Cymru - Gwasanaethau Cyfleusterau ynn defnyddio cronfa ddata e-PIMS fel system rheoli eiddo ar draws GIG Cymru trwy:

- Gynnal a chadw cofrestr o bob un o fuddiannau rhydd-ddaliad a lesddaliadol GIG Cymru a data cysylltiedig;
- Storio copiâu electronig o ddogfennau teitl, prydlesi, cynlluniau, etc;
- Cynhyrchu Adroddiadau Cryno cyfoes ar gyfer BILL ac ymddiriedolaethau i'w galluogi i reoli eu buddiannau eiddo lesddaliadol yn fwy effeithiol;
- Cael hysbysiadau e-bost am Ddigwyddiadau Prydlesi megis cymalau terfynu a phrydlesi'n dod i ben er mwyn sicrhau na chaiff terfynau amser pwysig eu colli;
- Hysbysu cyrff cyhoeddus eraill trwy'r gronfa ddata o asedau eiddo dros ben GIG Cymru; a
- Chwilio'r gronfa ddata am le/tir gwag yn y sector cyhoeddus pan fo ar un o gyrff y GIG angen llety / tir ychwanegol.

24. O safbwynt hybu'r agenda ar gyfer rheoli asedau yn gydweithredol, lle bo cyrff yn cyd-ddatblygu, cyd-leoli a rhannu asedau i ddarparu gwasanaethau mwy cydlynol a hygyrch, mae gan y GIG hanes da o gyflawni:

- Mae Canolfan Adnoddau Port Talbot yn cynnwys 4 practis Ymarferwyr Cyffredinol, gwasanaethau deintyddol a chymunedol, gwasanaethau cymunedol, gwasanaethau awdurdodau lleol a'r trydydd sector. Mae'r gwasanaethau cymunedol yn cynnwys ymwelwyr iechyd, gwasanaethau nyrsio ardal, podiatreg, ffisiotherapi a thimau ymateb cynnar.
- Mae Parc Iechyd Kier Hardie a agorwyd yn ddiweddar yn cyfuno gwasanaethau iechyd, llesiant a gofal cymdeithasol o dan un to. Mae'n cynnwys practisau Ymarferwyr Cyffredinol, yr uned ddeintyddol gymunedol, gofal iechyd plant a gofal iechyd meddwl ac ystod o therapïau sy'n dod â gwasanaethau allan o'r ysbyty ac yn agosach at gartref y cleifion. Mae cynigion hefyd i ymestyn y Parc i gynnwys cyfleusterau hyfforddiant addysg feddygol.
- Bydd Prosiect Cylch Caron yn Nhregaron yn creu cyfleuster adeiladu newydd i greu cyfuniad hyblyg o iechyd a gofal cymdeithasol a thai byrdymor a hirdymor.

25. A throi at drosglwyddo a gwaredu asedau, mae GIG Cymru'n cyfrannu yn egniol at Brotocol Tai Fforddiadwy Llywodraeth Cymru gyda rhyw £3.550 miliwn o eiddo'n cael ei werthu hyd yn hyn i hwyluso darparu tai fforddiadwy. Mae'r rhain yn cynnwys:

Blwyddyn Ariannol	Disgrifiad o'r safle a werthwyd	Disgrifiad o dai fforddiadwy a alluogwyd trwy'r Protocol Tai Fforddiadwy
2009/10	Canolfan Iechyd Clydach, Abertawe	Adeiladwyd 14 o Unedau : 11 fflat un ystafell wely a 3 fflat dwy ystafell wely yn cael eu meddiannu Mehefin 2012
	Clinig Sandfields, Port Talbot	8 o Dai – pob un â dwy ystafell wely, yn cael eu meddiannu Ebrill 2012
2011/12	Ysbyty Aberbargod	16 o unedau fforddiadwy yn cael eu cwblhau ar ddiwedd 2012
	Ysbyty'r Glowyr, Caerffili	Adeiladu 60 o unedau: 20 uned ecwiti a rennir, 20 uned rhent canolradd ac 20 rhent cymdeithasol.
2012/13	Ysbyty Blaenau	Cafodd ganiatâd cynllunio yn Hydref 2012 i ddatblygu 21 o fyngalos fforddiadwy

Cyfraniad y Claf at Reoli Asedau

26. Bob blwyddyn mae Cyngorau Iechyd Cymuned yn ymweld â phob ysbyty yn ei ardal fel rhan o'r Rhaglen Amgylchedd Cleifion Ysbyty (HPE). Y pum man yr ymwelir â hwy yn ystod y rhaglen yw'r ardal allanol, mynedfeydd a'r brif dderbynfa, manau cyffredin, wardiau ac adrannau. Mae'r rhaglen HPE yn canolbwyntio ar y materion ehangach ynghylch cleifion nad ydynt yn dod o dan safonau na fframweithiau penodol. Y nod yw gwella pethau o fewn gwaith rheoli yn hytrach na nodi gofynion a fyddai'n gofyn am fuddsoddiad.

Mark Drakeford AC / AM
Y Gweinidog Iechyd a Gwasanaethau Cymdeithasol
Minister for Health and Social Services



Llywodraeth Cymru
Welsh Government

Ein cyf/Our ref SF/MD/1157/13

Jocelyn Davies AM
Chair of the Finance Committee

21st March 2013

Dear Jocelyn,

Thank you for your letter of 12 March requesting further information relating to the Finance Committee's inquiry into Asset Management. Your letter followed the evidence provided by the former Health & Social Services Minister to the Finance Committee on 6 March 2013.

Capital to Revenue Transfer

A list of the projects contributing to the capital to revenue transfer is attached at Annex A.

Collaboration

The Wales Infrastructure Investment Plan sets out the need for public sector bodies to focus on the opportunities for cross cutting collaboration. *Together for Health* sets a clear direction in this regard for the NHS, as it describes the need for simplified integrated services and for the NHS to work well with all partners, including Local Government and the Third Sector, to design services around people and not organisations. *Together for Health* requires the NHS to involve its partners in planning to secure the best possible services and the best use of resources.

NHS bodies continue to be proactive in terms of identifying opportunities for and the benefits of collaboration. You have asked for further information regarding projects in development which will enhance collaboration. The Cylich Caron Project in Tregaron was described in the evidence paper, and this brings together health, social care and housing in one facility.

Bae Caerdydd • Cardiff Bay
Caerdydd • Cardiff
CF99 1NA

English Enquiry Line 0845 010 3300
Llinell Ymholiadau Cymraeg 0845 010 4400
Correspondence.lesley.Griffiths@wales.gsi.gov.uk

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Regarding other developments across Wales, the Llanrwst campus development in North Wales is on an old school site and includes a primary care centre, 40 bed extra care facility and offices for the NHS and local authority. The SA1 - Beacon Centre for Health in Swansea will include a new harbourside health centre, a dental practice, pharmacy, the Swansea University School of Medicine and Health Board services.

In terms of working with the Third Sector, we recently provided match funding to Tenovus to purchase a 2nd Mobile Cancer Support Unit. The Unit will provide cancer support services across Wales targeted where they are needed most. The Unit is taken around Wales and set up by Tenovus at agreed locations, with Local Health Boards and Velindre NHS Trust supplying the specialist nurses and making the necessary arrangements to ensure that patients receive targeted treatment closer to home.

Estatecode

This link to this guidance is shown below.

<https://publications.spaceforhealth.nhs.uk/stream.php?id=1s6rrZo6snsG68qp3R8034q1584qqA439p3j35>

Land Transfers – Legal and Financial Issues for the NHS

The Land Transfer Protocol notes that each transfer and disposal needs to take account of the relevant legal, budgetary and accounting implications for each transaction. However the principal basis of valuation should be disposal or transfer at open market value.

The relevant legal powers for the NHS are set out in Paragraph 13 of Schedule 2 of the 2006 NHS Wales Act. This states that LHBs can acquire and dispose of properties. However they need the consent of Welsh Ministers to do so for each transaction. Paragraph 14 of Schedule 3 of the Act allows trusts to do the same but no Ministerial consent is needed.

You will note that there is no mention of a valuation basis in the NHS Wales Act. This becomes relevant when we consider the requirement of the Estatecode, which is the best practice guidance issued to NHS bodies in Wales on all aspects of managing their land and property. Estatecode requires that concessionary sales should obtain Ministerial approval where the concession is greater than £100,000. However, it should be noted that this is not a legal requirement.

As discussed at the Committee evidence session, we also need to consider the financial and accounting issues. If an LHB wants to dispose of a property at less than market value, then the difference between market value and the proposed disposal proceeds under current accounting rules is recognised as a loss. This loss is recognised as part of the organisation's financial performance and it is a revenue charge. If NHS bodies are to meet their statutory financial targets, then the loss will need to be recovered from savings generated elsewhere from their operations. There is therefore the question as to whether it is appropriate for NHS bodies to have an additional financial burden placed upon them in terms of furthering the asset transfer and collaboration agenda.

The position is further complicated by the H M Treasury accounting rules regarding transfer and disposals to other bodies, which can be classed as gifts. Health bodies have fairly limited powers in their ability to gift in that they can only do so for health purposes.

Finally, if we identify that a gift is taking place, then state aid and public procurement rules may be engaged.

Disposals

Since the evidence paper was submitted, the number of disposals in 2012-13 has increased to 26, with receipts of £8.042 million generated. Further details are provided in Annex B.

The service change plans will inevitably have an impact on the number of disposals, particularly as organisations are looking to move services out of poor and inappropriate buildings into modern facilities.

Now that organisations have started to come out of consultation, the impact on the number of disposals can be better articulated, as well as considering the use of the Land Transfer Protocol.

Invest to Save

The repayable nature of the Invest to Save Fund means that it is only suitable for use in certain circumstances, namely where revenue savings are generated. As discussed at the Committee evidence session, the Invest to Save lead within the Welsh Government has recently discussed the Fund with NHS Directors of Finance, and will continue to explore the scope to access funding in the future.

With regard to NHS asset management projects, the Invest to Save Fund is already supporting Cardiff & Vale University Health Board with its "Estates Strategy and Space Utilisation Study". Funding of £41, 250 has been provided to consider the estate infrastructure required to support the Health Board's specific service strategies and operational plan. This will include a specific space utilisation exercise at the University Hospital of Wales.

The benefits of this work will be shared with other NHS bodies to inform more widely the development of NHS Estates Strategies and to promote the use of the Fund. The work will also be shared across the public service through the National Assets Working Group.

I hope the above information is helpful.



Mark Drakeford AC / AM

Y Gweinidog Iechyd a Gwasanaethau Cymdeithasol
Minister for Health and Social Services

Annex A: Capital to Revenue Transfer 2012-13

Name of LHB/Trust and scheme	Available for Transfer £m
Aneurin Bevan Local Health Board	
Strategic Critical Care Centre (SCCC)	1.157
Royal Gwent Hospital General Infrastructure	1.748
Sub Total AB	2.905
Abertawe Bro Morgannwg University Health Board	
HealthVison Swansea Phase 1b	0.500
Reprovision of Stores	
Reshaping Mental Health Services in Swansea Phase 8	3.340
Low Secure	
Sub Total ABM	3.840
Betsi Cadwaladr University Health Board	
Development of Bryn y Neuadd	0.235
Ysbyty Gwynedd Accident & Emergency dept	1.250
Renal Alltwen	1.150
Llandudno Minor Injuries Unit	0.740
Llandudno Women's and Rheumatology	0.100
Sub Total BCU	3.475

Cardiff & Vale University Health Board	
Llandough Elderly Mentally Infirm	0.800
Neurosciences	0.250
University Hospital of Wales remodel Emergency Care	0.550
Sub Total C&V	1.600
Cwm Taf Local Health Board	
Ysbyty Cwm Cynon, Prince Charles Hospital upgrades and Merthyr Health Park	1.271
Prince Charles Hospital Renal Dialysis	1.707
Merthyr Health Park Medical Education	0.584
Sub Total CT	3.562
Hywel Dda Local Health Board	
Prince Phillip Hospital Elective Short Stay	0.837
Aberaeron Community Services	0.150
Cardigan Community Services	1.684
Angiography/ pacing	0.500
Neonatal level 2 and complex obstetrics	1.500
Information Management & Technology Infrastructure	1.000
Bronglais Front of House	1.069
Withybush Renal Dialysis Unit	2.769
Energy Project	6.922
Sub Total HD	16.431
Powys teaching Health Board	
Llandrindod Wells	0.270
Newtown & Welshpool Theatres	0.090
Sub Total Powys	0.360

NHS Wales Informatics Service	
Intelligent Integrated Audit Provision	0.750
Sub Total NWIS	0.750
Velindre NHS Trust	
Velindre Redevelopment SOC	0.200
MRI Scanner Replacement	1.400
Sub Total Velindre	1.600
Welsh Ambulance Services Trust	
North East Wales Ambulance Resource Centre Works	0.350
Sub Total WAST	0.350
Sub Total	34.873

Annex B: NHS Disposals 2012-13

Organisation/ Property	Final Sale Price £
ABM UNIVERSITY LHB	
Aberkenfig Clinic	92,500
Cefn Coed Surplus land	2,640,000
Maesgwyn Hospital, Bryncethin	840,000
	3,572,500
ANEURIN BEVAN LHB	
Abergavenny – Kenfy	265,000
Blaina Hospital	125,000
Caerleon – 15 Lodge Road	120,000
Land at New Inn, Pontypool	32,000
	542,000
BETSI CADWALADR UNIVERSITY LHB	
Dolgellau – OPD & X Ray Dept	134,500
Holywell Clinic	110,000
Llanfairfechan - Land at Nantypandy	5,000
Llangefni - Coedlys	200,000
Llangollen - Oakleigh	325,000
Llanrwst Clinic	45,000
St Asaph – H M Stanley Hospital	728,000
Land at Llanfair Harlech	27,500
	1,575,000
CARDIFF & VALE UNIVERSITY LHB	
Cardiff - Canton HC Site	400,000
Cardiff – 49 St Agatha Road Heath	204,000
Cardiff – 39 St Agnes Road Heath	195,000
Cardiff - 12 King George V Drive, Heath	202,000
Cardiff - 72 St Anthony Road Heath	225,000
Cardiff - 47 St Agatha Road Heath	226,000
Cardiff - Splott Clinic	150,000
	1,602,000
CWM TAF LHB	
Dowlais - Seymour Berry Centre	60,000
Hirwaun Health Centre	150,000
Merthyr Tydfil - Hollies Health Centre	200,000
Mountain Ash Hospital	210,000
	620,000
HYWEL DDA LHB	
Ammanford - Cartrefle	130,000
	130,000
TOTAL	8,041,500

Eitem 6

FIN(4) 05-13 Papur 2 PAPUR TYSTIOLAETH

Pwysigrwydd eiddo mewn datblygiad economaidd

1. Mae yna heriau hirdymor yn gysylltiedig â seilwaith yng Nghymru, yn enwedig o ran daearyddiaeth a dosbarthiad y boblogaeth. Mae ymchwil economaidd wedi dangos bod seilwaith da, sy'n cynnwys cyflenwad o dir ac eiddo o safon, ynghyd â thrafnidiaeth a TGCh, yn arwydd o economi gref. Yn yr un modd, mae yna gostau gwirioneddol yn gysylltiedig â seilwaith gwael.
2. Mae economi lwyddiannus yn dibynnu ar nifer o elfennau. Eiddo yw un o'r elfennau hyn sy'n hanfodol er mwyn gallu gweithredu, boed yn unigolyn sy'n gweithio gartref neu'n weithgynhyrchydd mawr.
3. Mae eiddo addas a digonol yn ffactor allweddol ym mhenderfyniadau mewnfuddsoddwyr wrth ystyried ble i leoli eu busnes. Mae asiantaethau hyrwyddo buddsoddi ym mhob cwr o'r byd yn darparu gwybodaeth am dir ac eiddo sydd ar gael i ddarparu fuddsoddwyr. Mewn llawer o achosion, mae darpariaeth safleoedd ac eiddo yn rhan ganolog o'r pecyn cymell.
4. Yn y rhan fwyaf o wledydd sy'n cystadlu â ni, mae gan y sector cyhoeddus adran eiddo gref a chyflenwad o safleoedd ac eiddo. Fel y rhan fwyaf o wledydd, mae marchnadoedd tir ac eiddo'n amrywio'n fawr ledled Cymru. Mae yna alw mawr mewn rhai ardaloedd a'r farchnad yn darparu eiddo priodol a fforddiadwy. Nid oes cymaint o alw mewn ardaloedd eraill ac nid yw'r farchnad wedi datblygu i'r un graddau ac, felly, nid yw'n darparu'r math o eiddo sydd ei angen ar fusnesau.
5. Mae gan Lywodraeth Cymru bwerau eang i gaffael, gwaredu, rheoli, datblygu ac ariannu gweithgarwch sy'n gysylltiedig ag eiddo. Mae'r pwerau hyn, gydag asedau eiddo portffolio'r Adran Busnes, Menter, Technoleg a Gwyddoniaeth (BETS) yn darparu adnodd grymus i gefnogi pob math o fusnes sy'n ymwneud ag atebion eiddo sector cyhoeddus neu sector preifat, ac i gyfrannu at ddatblygiad a ffyniant economaidd.

Sail Resymegol

6. Mae'n bwysig bod yr Adran Busnes, Menter, Technoleg a Gwyddoniaeth yn cadw amrywiaeth o safleoedd ac adeiladau strategol (o ran lleoliad a maint) sy'n gallu diwallu anghenion prosiectau datblygu economaidd sylweddol neu sy'n bwysig yn strategol, yn ogystal â darparu safleoedd lle nad yw'r sector preifat yn ddigon gweithgar.
7. Mae yna bum prif fantais:
 - **Y gallu i gystadlu.** Fel y dangoswyd, mae gwledydd sy'n cystadlu â ni yn hyrwyddo eu safleoedd a'u heiddo fel rhan o'u "cynnig" buddsoddi. Er mwyn gallu cystadlu gyda sefydliadau datblygu economaidd tebyg, mae angen i'r Adran Busnes, Menter, Technoleg a Gwyddoniaeth gael portffolio tebyg o safleoedd ac adeiladau.

- **Sicrwydd.** Wrth wneud penderfyniadau am fuddsoddi a lleoliadau, mae busnesau am fod yn hyderus bod yna gyflenwad o safleoedd ac eiddo ar gael. Maent angen gweld a chael sicrwydd yn gynnar bod yna atebion i ddiwallu eu hanghenion. Mae hyn yn golygu bod angen i Lywodraeth Cymru sicrhau bod y tir a hyrwyddir ar gael yn syth ar gyfer buddsoddi a bod modd ei hyrwyddo fel rhan o “gynnig” cystadleuol o Gymru.

- **Cyflymder.** Mae'r gallu i ddefnyddio asedau cyhoeddus i gefnogi prosiectau heb ddibynnu ar benderfyniadau perchnogaeth trydydd parti wedi bod, ac yn dal i fod yn hollbwysig wrth ennill prosiectau Buddsoddi Uniongyrchol Tramor. Efallai mai'r enghraifft fwyaf nodedig yn ystod y blynyddoedd diwethaf yw Cyfleuster Amazon yn Ffordd Fabian, Abertawe, prosiect a gyflawnwyd o fewn amserlen heriol y cwmni. Y prif reswm am hynny oedd gallu'r sector cyhoeddus i ddarparu safle i weithio'n agos â phartneriaid o'r awdurdod lleol er mwyn sicrhau bod y prosiect yn cael ei gwblhau mewn pryd.

- **Hyblygrwydd.** Mae gan berchnogion eiddo'r sector preifat eu meini prawf eu hunain ar gyfer gwaredu neu osod eu heiddo yn seiliedig ar feini prawf/canlyniadau buddsoddi dymunol. Mae hyn yn amlwg o ran prisio a/neu delerau meddiannaeth (hyd a thelerau'r brydles, cadernid y cyfamod ac ati). Er bod rhaid i'r sector cyhoeddus weithredu o fewn y gofynion cyffredinol i fasnachu yn unol â thelerau gwerth y farchnad, mae ganddo ddisgresiwn eang i benderfynu a yw am werthu neu brydlesu ei dir i ddiwallu anghenion buddsoddwr penodol, ac i bwy mae am wneud hynny.

- **Y gallu i gyflawni.** Mewn llawer o ardaloedd yng Nghymru nid yw'r farchnad yn diwallu anghenion eiddo modern busnesau sy'n arwain at alw heb ei fodloni gan feddianwyr. Gall diffyg safleoedd ar gyfer busnes olygu na fydd busnesau yn cyflawni eu potensial o ran twf. Mae Llywodraeth Cymru'n mynd i'r afael â'r diffyg hwn yn y farchnad drwy dîm eiddo arbennig gyda daliadau tir strategol, sy'n darparu'r gallu i ymateb i gyfleoedd marchnad penodol drwy ddatblygiadau uniongyrchol, arian cymorth a gweithgareddau casglu ynghyd/rheoli tir.

8. Gweithgarwch tymor canolig neu hirdymor yw hwn fel arfer a bydd yn fwy llwyddiannus os caiff ei gynllunio'n ofalus. Mae'n bwysig, felly, cael rhaglen fuddsoddi a gwireddu a gyflwynir gam wrth gam i fod yn sail i benderfyniadau byrdymor a hirdymor a gwella'r gallu i gystadlu yn y tymor hir.

Egwyddorion Rheoli Asedau

9. Caiff y portffolio eiddo ei reoli yn unol â'r egwyddorion Rheoli Asedau strategol canlynol:

- Polisi
- Llywodraethu ac Arweinyddiaeth
- Mesurau Cyflawni ar gyfer Rheoli Asedau yn Strategol
- Arferion da mewn perthynas â'r sector cyhoeddus ehangach

Polisi

10. Tir strategol yw'r prif ddosbarth o asedau ym mhortffolio'r Adran Busnes, Menter, Technoleg a Gwyddoniaeth. Fel rhan o'r broses cynllunio busnes flynyddol, adolygir y portffolio i sicrhau bod yr asedau yn berthnasol ar gyfer cyflawni amcanion datblygu economaidd, neu amcanion ehangach eraill y llywodraeth, a gweld pa asedau y gellir eu gwerthu i gefnogi gwariant y rhaglen.

Llywodraethu ac Arweinyddiaeth

11. Sefydlwyd fforwm i herio a chraffu ar gynigion sy'n ymwneud â phob elfen o'r rhaglen eiddo ac yn enwedig i sicrhau bod cynigion prosiect yn cyflawni ystyriaethau polisi, ariannol, cydymffurfio ac arferion gorau.

Mesurau Cyflawni ar gyfer Rheoli Asedau yn Strategol

12. Mae model cyflawni un contract ar gyfer rheoli'r portffolio cyfan yn cael ei ddyfarnu ar hyn o bryd er mwyn gwella effeithiolrwydd ac effeithlonrwydd gwaith rheoli eiddo. Bydd hyn yn ein galluogi i gynnal arolwg cyflwr cynhwysfawr o'r portffolio maes o law.

Arferion da Llywodraeth Cymru mewn perthynas â'r sector cyhoeddus ehangach

13. Mae swyddogion yr Adran Busnes, Menter, Technoleg a Gwyddoniaeth yn aelodau o'r Gweithgor Asedau Cenedlaethol sy'n gweithio ledled sector cyhoeddus Cymru i wella gwasanaethau drwy nodi, hwyluso a chefnogi gwaith i sicrhau effeithlonrwydd ac arloesedd wrth weithredu'r ystâd gyhoeddus a'i hasedau cyfatebol.

Eitem 7

FIN(4)-05-13 Paper 3

Jane Hutt AM
Minister for Finance
Welsh Government
Cathay's Park
CF10 3NQ

29 November 2012

Dear Minister,

Thank you for sending the Finance Committee a copy of the 2011-12 outturn report over the summer. We are keen to ensure our scrutiny looks at the whole financial cycle, so this is invaluable information.

Having had an opportunity to discuss the paper at our first meeting back, I am writing seeking clarification on a number of points.

1. In the Committee's second supplementary Budget 2011-12 we requested a full breakdown of additional financial support provided to LHBs during 2011-12. In your response you said you would be "happy to provide this information alongside the Written Report on final out turn".
2. We would like to see additional detail around the changes to the non-fiscal DEL
3. Could you provide further explanation of the £2.28 million revenue DEL underspend in the Central Services and Administration MEG which is stated to relate to programmes designed to contribute to longer term savings targets?
4. In relation to the £10.3 million capital DEL underspends in the Local Government and Communities MEG, £7 million is due to the transfer with BETS, to what is the remaining £3.3 million due?
5. The transfer of £7 million capital DEL from Local Government to BETS here appears to be repaid in revenue DEL in the 2012-13 supplementary budget. Does this amount to a capital to revenue DEL switch across years? And if so has this been permitted by HM Treasury?
6. Of the £92.7 million to be carried forward into 2012-13, £33.2 million is pre-allocated. Are there any plans as yet as to how the remaining £59.4 million will be utilised?

I appreciate the draft budget process will dominate all of our lives over the next couple of weeks, but I look forward to your response, and hope this will allow us to close the book on the 2011-12 financial year.

Yours Sincerely

A handwritten signature in black ink that reads "Jocelyn Davies". The signature is written in a cursive style with a small flourish at the end.

Jocelyn Davies AM
Chair, Finance Committee

Jane Hutt AC / AM
Y Gweinidog Cyllid ac Arweinydd y Ty
Minister for Finance and Leader of the House



Llywodraeth Cymru
Welsh Government

Eich cyf/Your ref
Ein cyf/Our ref SF/JH/2670/12

Jocelyn Davies AM,
Chair, Finance Committee,
The National Assembly for Wales,
Cardiff Bay,
Cardiff
CF99 1NA

8 August 2012

Dear Jocelyn,

When I last attended the Finance Committee I outlined my intention to provide a report on 2011-12 outturn as soon as was practical following the publication of the Welsh Government's Consolidated accounts.

In line with that commitment, I am enclosing a written report on outturn for 2011-12 which provides a summary of departmental expenditure alongside details of amounts carried forward under the Budget Exchange System.

I have been pleased with progress we have made in recent years towards providing greater transparency around Budget information and hope that we can continue to work together on this developing agenda.

I hope you will find this report useful and should you find it helpful I am happy for us to return to the matter following recess.

Bert Hisher,
Jane

Jane Hutt AC / AM
Y Gweinidog Cyllid ac Arweinydd y Ty
Minister for Finance and Leader of the House

1. Introduction

- 1.1 The Second Supplementary Budget for 2011-12, was approved by the National Assembly on 6 March 2012, on an amended basis to move to a single legal expenditure limit for the Welsh Government, rather than individual legal limits for each MEG.
- 1.2 On 21 March 2012 the National Assembly for Wales endorsed the protocol on changes to the Budget motion and their impact on the in-year Budget cycle as agreed between the Welsh Government and the Committee with responsibility for the functions specified in Standing Order 19.
- 1.3 As part of the Welsh Government commitment to working openly the protocol it was agreed that:

In line with the Welsh Government's commitment to working openly and transparently, the Welsh Government will provide a written report to the Committee on final out turn. The report would include a comparison with the spending plans set out in the last Supplementary Budget of the year and an explanation of significant variations.

- 1.4 This brief report provides the final outturn position in line with this agreement.

2. Changes to 2011-12 Budgets

Changes agreed after the Second Supplementary Budget for 2011-12

- 2.1 Following the approval of the Second Supplementary Budget on 6 March 2011 only one budget transfer was agreed and made between Main Expenditure Groups (MEGs).
- 2.2 To utilise potential underspends in Local Government and Communities a capital transfer of £7m was agreed between the Local Government and Communities MEG and Business, Enterprise, Technology and Science MEG for 2011-12¹.
- 2.3 Savings and underspends identified on a number of Actions within the Local Government and Communities MEG were transferred to the Sectors Action within the Business, Enterprise, Technology and Science MEG. The £7m capital transferred supported the creation of the Life Sciences Fund. The changes are summarised in the table below.

Table 2.1 – Changes agreed after the last Supplementary Budget

SPA	ACTION	£000s		
		2012-13 Capital		
		Supplementary Budget	Changes	Revised Budget
Local Government and Communities				
Improve International Connectivity	Improve International Connectivity	48,212	-5,000	43,212
Supporting Communities and People	Community Development	14,980	-2,000	12,980
Business, Enterprise, Technology and Science				
Sectors & Business	Sectors	15,879	7,000	22,879

1. A total of £7m revenue funding was transferred from the Business, Enterprise, Technology and Science MEG to the Local Government and Communities MEG in the First Supplementary Budget for 2012-13

3. Main Expenditure Group Outturn 2011-12

3.1 The Consolidated Accounts of the Welsh Government were laid before the Assembly on 26 July 2012. These audited accounts contain a Summary of Resource Outturn against the control totals approved in the Second Supplementary Budget motion of 2011-12.

3.2 This report provides details of outturn against the controls operated by HM Treasury. These administrative budgets are detailed in the documentation and tables which supported the Second Supplementary Budget.

DEL Outturn

3.3 The outturn against the budgets within the Welsh Government's Departmental Expenditure Limit (DEL) is set out by MEG at Annex 1.

3.4 Annex 1 shows underspends of £8.3m Fiscal RDEL and £10.2m Capital DEL against departmental budgets as agreed in the Second Supplementary Budget. This outturn represents an underspend of 0.06% against Fiscal RDEL and 0.73% Capital DEL. Variations greater than 1% of departmental DEL are detailed below.

Fiscal Resource

3.5 The variance of £5.8m within Central Services & Administration resulted from by lower than expected costs relating to the elections to the National Assembly and a number of underspends in other programmes designed to contribute to longer term savings targets. Although the Election Costs are charged directly to the Welsh Consolidated Fund, for administrative purposes they form part of the Central Services & Administration MEG. The underspend against Election Costs was £3.6m.

Capital

3.6 A Capital underspend of £6.5m underspend recorded against Health Social Services and Children MEG amounts to 2.1% of the allocated budget. The under spend has arisen in 2011/12 as a consequence of timing differences in the scoring of expenditure associated with the delivery of a range of NHS Trust capital schemes. The variances against Local Government and Communities and Business, Enterprise, Technology and Science relate to the decision to transfer £7m between the departments following the Second Supplementary Budget.

Non Fiscal Resource

3.7 A number of departments recorded variances against non cash budgets. These result in the main from variations on the depreciation and impairments charged against assets held by each department. These charges are heavily dependent on asset valuation which can be subject to both changes in methodology and market variations.

AME Outturn

3.8 Annex 2 to this report provides a summary of outturn against Annually Managed Expenditure (AME) Budgets.

3.9 These budgets are managed on an annual basis as HM Treasury recognise the volatility and demand led basis of these programmes. The Welsh Government are unable to recycle underspends against AME programmes.

4. Budget Exchange System

- 4.1 In the Second Supplementary Budget for 2011-12, the Welsh Government detailed £56.8m reserves of Fiscal Resource DEL. We also signalled the intention to carry forward both these reserves and any underspends up to the agreed caps under Budget Exchange. These caps are set at 0.6% of Resource DEL and 1.5% of Capital DEL
- 4.2 In line with this both the reserves from 2011/12 and the underspends detailed below are carried forward within the Treasury limits.

Table 4.1 Carry forward resulting from Welsh Government outturn

	Fiscal Resource (£000)	Non Fiscal Resource (£000)	Capital (£000)
Reserves as per Second Supplementary Budget 2011-12	56,806	-	-
2011-12 Underspends	8,331	29,536	10,160
Balance to be carried forward to 2012-13	65,137	17,367²	10,160
<i>Treasury Budget Exchange Limits</i>	<i>79,795</i>	<i>2,709</i>	<i>20,947</i>

- 4.3 The adjustments to our baseline to reflect the final amount carried forward outlined above will be made later in the financial year through the UK Supplementary Estimate process and will feature in the Second Supplementary Budget for 2012-13.
- 4.4 Of the amounts planned to be carried forward, £28.2m was allocated in the Final Budget 2012-13 and a further £5m in the First Supplementary Budget for 2012-13.

2. In the event that the limit for Fiscal Resource DEL carry forward is not fully utilised the balance can be used to carry additional Non Fiscal Resource DEL forward up to the overall cap on Resource DEL

Annex 1 – DEL Outturn 2011-12

Main Expenditure Group	Supplementary Budget			Outturn			Underspends / Overspends (-)		
	Fiscal Resource £000s	Non Fiscal Resource £000s	Capital £000s	Fiscal Resource £000s	Non Fiscal Resource £000s	Capital £000s	Fiscal Resource £000s	Non Fiscal Resource £000s	Capital £000s
Health, Social Services & Children	5,886,009	170,000	311,623	5,885,517	159,680	305,077	492	10,320	6,546
Local Government and Communities	4,734,640	125,757	287,477	4,733,667	122,142	277,173	973	3,615	10,304
Business, Enterprise, Technology and Science	177,395	3,850	118,733	177,302	3,216	125,711	93	634	- 6,978
Education & Skills	1,534,409	123,731	205,033	1,534,007	109,663	205,032	402	14,068	1
Environment Sustainable Development	260,849	1,477	73,811	260,407	1,566	73,799	442	-89	12
Housing, Regeneration & Heritage	279,414	4,432	361,049	279,367	4,102	360,987	47	330	62
Central Services & Administration	317,728	22,200	37,420	311,846	21,542	37,207	5,882	658	213
TOTAL	13,190,444	451,447	1,395,146	13,182,113	421,911	1,384,986	8,331	29,536	10,160

Annex 2 – AME Outturn 2011-12

Main Expenditure Group	Supplementary Budget			Outturn			Variance		
	Fiscal Resource £000s	Non Fiscal Resource £000s	Capital £000s	Fiscal Resource £000s	Non Fiscal Resource £000s	Capital £000s	Fiscal Resource £000s	Non Fiscal Resource £000s	Capital £000s
Health, Social Services & Children	-	279,786	-	-	209,975	-	-	69,811	-
Local Government and Communities	14,382	45,227	-	14,382	39,957	-	-	5,270	-
Business, Enterprise, Technology and Science	-	41,402	-	-	6,962	-	-	34,440	-
Education & Skills	-	-113,645	233,043	-	-119,828	244,329	-	6,183	-11,286
Housing, Regeneration & Heritage	-72,000	2,265	-	-74,005	-	-	2,005	2,265	-
Central Services & Administration	-	-2,347	-	-	-9,240	-	-	6,893	-
TOTAL	-57,618	252,688	233,043	-59,623	127,826	244,329	2,005	124,862	-11,286



Llywodraeth Cymru
Welsh Government

FIN(4)-05-13 Paper 5

Jocelyn Davies AM
Chair –Finance Committee
National Assembly for Wales
Cardiff Bay
Cardiff
CF99 1NA

Parc Cathays / Cathays Park
Caerdydd / Cardiff
CF10 3NQ

Ein cyf / Our ref
Dyddiad / Date 26 February 2013

Dear Jocelyn,

**NAW Finance Committee –Asset Management Inquiry
Evidence Hearing – 30th January 2013**

I refer to your letter dated 04 February 2013 in which you requested further information relating to your Inquiry into Asset Management.

I have set out below my responses to the various points raised.

- **Number of public buildings which may also be used as accommodation**

The information requested is not currently available. No specific residential accommodation has been recorded on ePIMS.

- **We would welcome the opportunity to demonstrate the system and its use as a strategic asset management tool to the Committee.**

A date is to be established where Sioned Evans, Deputy Director, Property Division and Richard Baker, Head of Estates, Property Division will give the requested demonstration.

- **NAWG Pilot Projects - Further information on the 9 Pilot projects and how they were selected/Progress/support provided by the Working Group**

Included in the NAWG work programme is the action to ‘support Estates pilot projects aimed at accelerating activities at three levels: corporate asset rationalisation; local area collaboration and opportunities from the use of surplus assets’. Potential to promote I2S funding was one mechanism identified to support such work, which in many cases would have fallen below the I2S threshold. Following a sector wide invitation for expressions of interest, 32 proposals were received.

These projects were assessed by NAWG against criteria commensurate with I2S requirements to demonstrate potential for collaboration, cost savings, innovation and best practice and improvement to service delivery. The 9 projects initially endorsed by NAWG are detailed below -:

Authority	Project
Blaenau Gwent Asset Review	Implementation of a new BGBC strategic asset plan, including development of a single area integrated asset plan and development of a more effective regeneration plan utilising surplus assets. I2S funding approved - £82k
Cardiff LSB Asset Review and e-PIMS Implementation	Development of a single area integrated assets plan, involving prudent lotting of surplus assets across the whole public estate commencing with Canton Pilot. I2S funding approved – £34k
Carmarthen County Council	Local Asset Review. Implementation of e-PIMS and single area assets plan. No I2S bid received.
EA/CCW/FC Pan Wales co-location	Development of a single organisation corporate assets plan in advance of new roles. No I2S bid submitted. Ambition changed/on hold following Ministerial announcement on the formation of a single environment body. Property Division are working with NRW to determine property options.
Torfaen County Council Relocation	Implementation of TCC approved move to Pontypool, £15m repair liability savings. No I2S bid submitted.
Carmarthenshire County Council – Llandovery Joint Service Centre	Development of single area asset plan, releasing surplus uses to new activity. No I2S bid submitted.
Bridgend County Borough Council and South Wales Police	Joint Vehicle Maintenance Service Project. I2S Funding approved - £30k. Not taken up.
Bridgend County Borough Council Waterton Framework Master Planning	Waterton Framework Master Planning. Development of integrated single site regeneration plan (public and private assets). No I2S bid received.
Flintshire Single Community Service	Development of local area single asset plan, releasing surplus assets to new activity. No I2S bid received.

Whilst the I2S funding was accessed by a few the projects, others found alternative solutions to achieve a positive way forward without the need to draw upon the I2S support.

In order to ensure that the opportunity to utilise the funding was taken up, two further projects were identified -:

Authority	Project
Cardiff and Vale UHB	UHB Estate Strategy and Space Utilisation Study to explore collaborative solutions, integrated facilities and operational savings. I2S funding approved - £41k
Powys County Council	Brecon Town Regeneration and Asset Review I2S funding approved - £30k

The current progress in respect of the 4 live pilot projects is as follows -:

Cardiff LSB Asset Review and e-PIMS Implementation – Review complete. Potential opportunities identified to generate capital receipts of some £174 million from surplus property and create a running cost saving of at least £7.25 million per annum from non specialist property through a rationalisation of the Administrative Estate. The LSB is seeking to integrate these opportunities alongside their Neighbourhood Management plans.

Cardiff and Vale UHB Estate: UHB Estate Strategy and Space Utilisation Study – Review has been completed and the draft report is currently being considered by the Health Board.

Blaenau Gwent Asset Review – There has been some delay to the progress on the review due to a reorganisation. A stakeholder engagement workshop was held at the beginning of January 2013 with a view to establishing buy-in and agree membership of partner organisations. The review will commence shortly.

Powys County Council: Brecon Town Regeneration and Asset Review – The review has been completed and Powys has an ambitious project to deliver major new facilities in Brecon, consolidate its staff, collaborate with partners and rationalise its properties through development of a Local Asset Backed Vehicle (LABV).

A further bid has since been submitted by Powys Council for additional I2S funding. The initial phase of the LABV is focused on Brecon generating future capital receipts to facilitate the £8M Museum / Library Project that will act as a cultural hub - designed to allow the addition of the PCC Archives, The Military Museum etc. This cultural hub will act as a significant tourism attraction, creating construction jobs and forming a sustainable future for Brecon. By utilising a LABV a potential £7.0m of receipts to Powys CC can be achieved; with high levels of inward investment to follow with employment value to the local economy over 10 years of between £77m to £133m.

This will be the first LABV established in Wales and the NAWG will ensure that the lessons are shared across the wider public sector.

During the summer, the NAWG will contact the original pilot projects that have not sought support to see if there is anything further required and if not, to move them on so that new projects can be identified.

More generally, the NAWG continues to support and monitor projects through the provision of advice on project arrangements and governance, establishing and maintaining stakeholder engagement, ensuring that lessons are captured and that best practice is shared across the wider public sector,

- **PSLG response to PAC Report -A note on how the PSLG is addressing the recommendation made by the Public Accounts Committee in its report 'A Picture of Public Services' to identify and promote examples of good practice from the emergency services to deliver services within budget, make good use of collaboration, and deliver transformational change.**

The Police and Fire & Rescue Services are strongly engaged in the national work programmes and the regional leadership networks of the Public Service Leadership Group and through the Partnership Council for Wales. Their participation is essential to encourage learning across the public service but also to ensure they contribute when redesigning and integrating services to better meet people's needs.

To provide an example of this collaborative approach, as part of the Effective Services for Vulnerable Groups national programme Gwent Police have championed a multi-agency project to establish a better way of responding to children and young people who repeatedly go missing. If the pilot of a multi-agency safeguarding hub (the "HUB") in Gwent is successful the new approach will be considered for roll out to other parts of Wales and to other areas of Safeguarding and Public Protection.

Furthermore, the police are also using their experiences to play a leading role on the regionalisation of, and development of a multi-agency approach for, emergency planning services across Wales. The benefits and efficiencies realised by South Wales Police through the application of lean / systems thinking are a particular example that others across public services can and should learn from. To this end, South Wales Police shared these experiences at a pan-public service 'Lean Practitioners' network event in April 2012 arranged as part of the work under the PSLG's Organisational Development and Simpson Implementation work programme. Further events are planned for 2013.

- **Further information on future forecasts of the number of properties in the Welsh Government's administrative estate.**

As at 31 January 2013, there were a total of 38 offices on the administrative estate (plus 8 specialist sites). This compares to a total of 65 offices and 10 specialist sites in April 2010. The estate will continue to reduce in size, and improve in quality, and current plans will see the estate reduce down to a total of 34 offices (plus 8 specialist properties) by April 2013, with further mapped estate rationalisation through to 2015 - as detailed within the original evidence paper.

- **e-PIMS -The Committee would be grateful for a note on the proportion of the public sector in Wales which is signed up to and utilising ePIMS, how to access ePIMS, and who can do so.**

Statistics identifying the total number of property holdings held by the entire public sector in Wales are not held centrally. It is therefore not possible to provide an absolute proportion of properties held compared to those registered on e-PIMS. However, we can provide information by sector based on our engagement.

e-PIMS currently contains circa 15,000 entries for assets held by the public sector in Wales. All assets held in the name of Welsh Ministers are included along with Welsh Government sponsored bodies. All UK central Government property is included as the UK Government mandates departments to hold data on e-PIMS. NHS Wales's assets are captured and the system is used by NHS Wales Shared Services Partnership – Facilities Services (formerly Welsh Health Estates) as their principal estate management database. Similarly, the emergency services sectors are included covering Police, Fire & Rescue along with the Ambulance trust. At Annex 1 is a figure showing percentage of property recorded by sector.

All 22 Unitary Authorities are signed up to use e-PIMS. Ceredigion and Caerphilly are the only authorities yet to add any property information on the database.

Annex 2 provides a departmental/organisational summary of the number of holdings recorded on e-PIMS.

e-PIMS is a web based system available to registered users through the internet. The system is password protected with each user provided with a personalised user ID. There are no plans to give unrestricted access to non registered users or members of the public. Controlled wider access to the meeting room platform can be made available through a public sector organisation's own internal web (INTRANET).

Organisations that require staff to have access are requested to enter into a user agreement with Welsh Government which mirrors that in place between WG and UK Cabinet Office. Once signed, there is no restriction on the number of users within that organisation that can have access to e-PIMS.

Access is generally set at one of two levels, view only (users can view all e-PIMS "lite" data across Wales) or amend rights - where registered users can make changes to property data within their organisation.

The UK Government has recently extended the **FindMeSomeGovernmentSpace** (FMSGs) portal to include a stand alone platform for government properties which are "TO LET" or "FOR SALE" which is open to the public to view. While this portal runs alongside ePIMS, it is accessible without having to register to ePIMS.

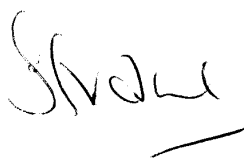
- **Land Transfer Protocol and Standardised documents -In your evidence, you stated that the updated protocol and standard documentation would be completed by April/May 2013. We would be grateful if you could provide the Committee with an update on this, with regard to changes in the protocol - specifically in relation to the financial hurdles that you raised in proceedings**
- Questionnaires have recently been issued to all those organisations that have used the Land Transfer Protocol, seeking their feedback on the protocol and inviting suggestions for improvements to the process. We are still analysing the responses and emerging comments indicate that the protocol has, so far, worked well. Comments received acknowledge that this earlier engagement between parties is beneficial, especially when there is clear advice for participants to share their

emerging property strategies and service plans. Conversely, it is recognized that complex valuations may require further investigation before terms can be agreed between the parties and that supplementing the Land Transfer Protocol with some standard documentation will assist in respect of co-location agreements.

Once our analysis is complete, the intention is to reflect suggestions in a revised protocol and issue new guidance. This will be disseminated across the wider public sector through the NAWG within the timescales previously indicated.

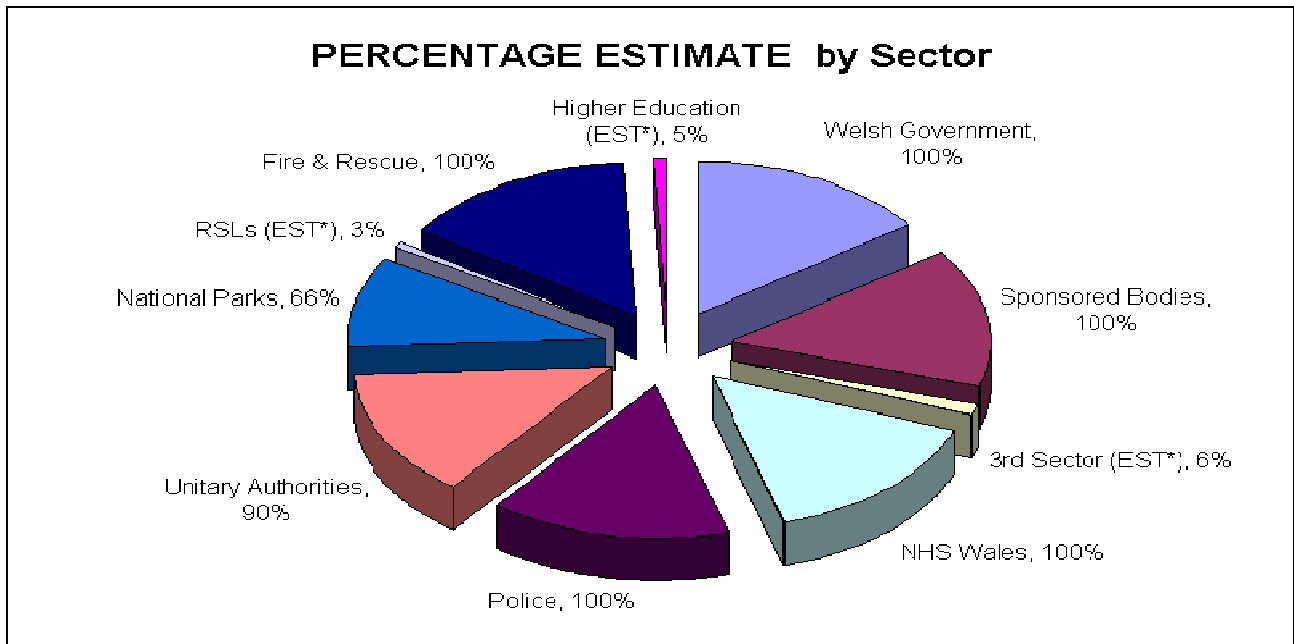
I hope that this additional evidence answers any queries you may have.

Yours sincerely,



.....
Sioned Evans
Deputy Director PPCS
Head of Property Division
Email: sioned.evans@wales.gsi.gov.uk

DATA CAPTURE



- Percentage based on number of organisations within that sector who have recorded data on ePIMS.
- The percentage for RSLs, Third Sector and Education can only be considered approximate estimates at this time.

Number of holdings recorded on ePIMS per Department/Organisation

Property Centre Name	Num Holdings
DYFED-POWYS POLICE	85
GWENT POLICE	76
MID & WEST WALES FIRE & RESCUE	76
NORTH WALES FIRE & RESCUE	48
NORTH WALES POLICE	78
SOUTH WALES FIRE & RESCUE	53
SOUTH WALES POLICE	117
	533

Property Centre Name	Num Holdings
ABERTAWE BRO MORGANNWG UNIVERSITY HB	136
ANEURIN BEVAN HB	90
BETSI CADWALADAR UNIVERSITY HB	167
CARDIFF & VALE HB	86
CWM TAF HB	39
HYWEL DDA HB	83
POWYS TEACHING HB	71
PUBLIC HEALTH WALES	27
VELINDRE TRUST	41
WELSH AMBULANCE SERVICE	112
WELSH HEALTH COMMUNITY COUNCILS	17
	869

Property Centre Name	Num Holdings
BANGOR UNIVERSITY	22
CARDIFF UNIVERSITY	264
COLEG MORGANNWG	1
PEMBROKESHIRE COLLEGE	1
UNIVERSITY OF GLAMORGAN	4

CARDIFF METROPOLITAN UNIVERSITY	55
	347

Property Centre Name	Num Holdings
ANGLESEY COUNTY COUNCIL	1146
BLAENAU GWENT COUNTY BOROUGH COUNCIL	429
BRECON BEACONS NATIONAL PARK	0
BRIDGEND COUNTY BOROUGH COUNCIL	966
CAERPHILLY COUNTY BOROUGH COUNCIL	1
CARDIFF CITY AND COUNTY COUNCIL	1074
CARMARTHENSHIRE COUNTY COUNCIL	1166
CEREDIGION COUNTY COUNCIL	3
CITY & COUNTY OF SWANSEA	596
CONWY COUNTY BOROUGH COUNCIL	892
DENBIGHSHIRE COUNTY COUNCIL	472
FLINTSHIRE COUNTY COUNCIL	473
GWYNEDD COUNTY COUNCIL	1075
MERTHYR TYDFIL COUNTY BOROUGH COUNCIL	715
MONMOUTHSHIRE COUNCIL	391
NEATH PORT TALBOT COUNTY BOROUGH COUNCIL	398
NEWPORT CITY COUNCIL	292
PEMBROKESHIRE COAST NATIONAL PARK	74
PEMBROKESHIRE COUNTY COUNCIL	184
POWYS COUNTY COUNCIL	256
RHONDDA CYNON TAF COUNTY BOROUGH COUNCIL	544
SNOWDONIA NATIONAL PARK	92
TORFAEN COUNTY BOROUGH COUNCIL	507
VALE OF GLAMORGAN COUNCIL	396
WREXHAM COUNTY BOROUGH COUNCIL	293
	12435

Property Centre Name	Num Holdings
WGSB - CONSTRUCTING EXCELLENCE WALES	1
WG - CADW	83
WG - ROYAL COMMISSION FOR HISTORIC MONUMENTS WALES	1
WG - CORE ADMINISTRATIVE ESTATE	48
WG - ESTYN	1
WG - FORESTRY COMMISSION WALES	34
WG - HIGHER EDUCATION FUNDING COUNCIL WALES	1
WG - TRANSPORT WALES	126
WG - LOCAL GOVERNMENT FINANCE	2

WGSB - COUNTRYSIDE COUNCIL FOR WALES	9
WGSB - NATIONAL LIBRARY OF WALES	1
WGSB - ARTS COUNCIL FOR WALES	3
WGSB - CARE COUNCIL FOR WALES	3
WGSB - NATIONAL MUSEUM WALES	9
WGSB - SPORTS COUNCIL FOR WALES	3
WG - BUSINESS ENTERPRISE TECHNOLOGY & SCIENCE	252
WGSB - WALES CENTRE FOR HEALTH	1
WGSB - WELSH LANGUAGE COMMISSIONER	3
	581

Property Centre Name	Num Holdings
NAWC - NATIONAL ASSEMBLY FOR WALES COMMISSION	3
	3

Property Centre Name	Num Holdings
WG- Coastal housing	0
WG-RCT Homes	92
	92

Property Centre Name	Num Holdings
BRIDGEND AVO	1
GWENT AVO	0
GWYNEDD VOLUNTARY ORGANISATIONS	78
POWYS AVO	0
VOLUNTARY ACTION MERTHYR	1
SWANSEA COUNCIL FOR VOLUNTARY ACTION	0
	80

Town / Community Councils	Num Holdings
DYFFRYN CENNEN COMMUNITY COUNCIL	2
LLANGENNECH COMMUNITY COUNCIL	4
LLANSTEFFAN & LLANYBRI COMMUNITY COUNCIL	1
NEWCHURCH & MERTHYR COMMUNITY COUNCIL	5
PEMBREY & BURRY PORT TOWN COUNCIL	6
	18

TOTAL.

14958

Ein cyf: PT/SMH

Gofynnwch am: Peter Tyndall

Eich cyf:



01656 641150

Dyddiad: 22 Chwefror 2013



Ms Jocelyn Davies
Cadeirydd y Pwyllgor Cyllid
Cynulliad Cenedlaethol Cymru
Bae Caerdydd
CAERDYDD
CF99 1NA

Annwyl Gadeirydd

Ombwdsmon Gwasanaethau Cyhoeddus Cymru
Amcangyfrif Atodol

Rwy'n ysgrifennu atoch yn unol â Rheol Sefydlog 20.36.

Yn fy amcangyfrif cyllideb ar gyfer 2013/14, a gymeradwywyd gan Gynulliad Cenedlaethol Cymru, fe wneuthum gynnwys darpariaeth mewn perthynas â phensiynau. Oherwydd y ffordd y mae'n rhaid i hyn gael ei adrodd gan Lywodraeth Cymru mae'n ymddangos yn yr Amcangyfrif Atodol ac yn dangos gostyngiad o £30,000 yn y Gwariant a Reolir yn Flynnyddol (AME) ar gyfer y flwyddyn ariannol 2012/13. Fe wnaeth fy amcangyfrif cyllideb ar gyfer 2013/14 gymryd i ystyriaeth y lleihad o £30,000, a gododd o ganlyniad i newidiadau i'r rhagolygon gynt mewn perthynas ag ymrwymadau pensiwn.

Er i hyn gael ei adlewyrchu yn fy amcangyfrif cyllideb ar gyfer 2013/14 mae'r Cynnig Cyllideb Atodol bresennol a osodwyd gerbron y Cynulliad Cenedlaethol Cymru yn Chwefror 2013 yn ffurfioli'r newid hwn ac felly mae'n ofynnol arnaf i gyflwyno'r nodyn esboniadol hwn yn unol â'r Rheolau Sefydlog. Fodd bynnag, rwy'n pwysleisio nad yw hyn yn gais am adnoddau ychwanegol nac am gynnydd yn y gofyniad ariannol uwchben fy amcangyfrif cyllideb a gyflwynwyd ym mis Hydref 2012.

Yn gywir

Peter Tyndall
Ombwdsmon

Y Pwyllgor Cyllid

Meeting Venue: **Ystafell Bwyllgora 2 – y Senedd**

Meeting date: **Dydd Iau, 28 Chwefror 2013**

Meeting time: **08:50 – 10:30**

This meeting can be viewed on Senedd TV at:
[<insert link here>](#)

Cynulliad
Cenedlaethol
Cymru

National
Assembly for
Wales



Concise Minutes:

Assembly Members:

Jocelyn Davies (Cadeirydd)
Peter Black
Christine Chapman
Paul Davies
Mike Hedges
Ann Jones
Julie Morgan

Witnesses:

Kevin Ingram, Cyfoeth Naturiol Cymru
Emyr Roberts, Cyfoeth Naturiol Cymru

Committee Staff:

Gareth Price (Clerc)
Daniel Collier (Dirprwy Glerc)
Martin Jennings (Ymchwilydd)

1. Cyflwyniad, ymddiheuriadau a dirprwyon

1.1 The Chair welcomed Members and members of the public.

1.2 Apologies had been received from Ieuan Wyn Jones.

2. Goblygiadau ariannol sefydlu Cyfoeth Naturiol Cymru

2.1 The Chair welcomed Emyr Roberts, Chief Executive, Natural Resources Wales; and Kevin Ingram, Executive Director designate, Finance and Corporate Services, Natural Resources Wales.

2.2 The Committee questioned the witnesses on the financial implications of the Natural Resources Body for Wales (Functions) Order.

Action point:

Natural Resources Wales agreed to provide:

- Further clarification on savings made from the delivery of a converged ICT solution and how those savings will be quantified (Once these figures are available at the end of March 2013).

2.3 The Committee agreed to write to the Minister for Environment and Sustainability outlining key issues raised from this evidence session.

3. Papurau i'w nodi

3.1 The Committee noted that minutes of the previous meeting.

TRAWSGRIFIAD

Gweld [trawsgrifiad o'r cyfarfod.](#)